Congress of the United States Washington, DC 20515

July 8, 2010

The Honorable Arne Duncan Secretary, U.S. Department of Education 400 Maryland Avenue Southwest Washington, DC 20202-0008

Dear Secretary Duncan,

The Congressional Taskforce Against Anti-Semitism recently hosted a briefing to provide an overview to members of Congress and Congressional staff on recent incidents of anti-Semitic harassment on college campuses and how the federal government has responded to date. We write to you to bring attention to a serious matter that arose during the briefing, regarding how the Department of Education's Office for Civil Rights (OCR) is enforcing Title VI of the *Civil Rights Act of 1964*.

On October 11, 2004, the Zionist Organization of America (ZOA) filed a complaint with OCR alleging that the University of California-Irvine (UCI) had failed to promptly and adequately respond to the complaints of Jewish students who had experienced severe and persistent anti-Semitic intimidation and harassment on campus. The complaint contended that UCI should be subject to investigation and penalties under Title VI of the *Civil Rights Act*. As you well know, Title VI prohibits discrimination on the basis of race, color or national origin in programs and activities receiving federal financial assistance.

On November 30, 2007, following its investigation, OCR ruled that many of these allegations were beyond the scope of OCR's authority under Title VI because these alleged incidents of harassment and intimidation were not based on the students' national origin. While we're pleased that OCR conducted an investigation of these incidents, we are concerned that OCR did not exercise jurisdiction. The incidents were based on the students' ancestry or ethnic characteristics, rather than their religious identity, and thus fell within the scope of OCR's jurisdiction under Title VI. We are also concerned because we believe that OCR's ruling is inconsistent with its own policy statements for enforcing Title VI as expressed in recent years.

In 2004, OCR issued two policy statements clarifying its intent to enforce Title VI in instances of discrimination against groups that exhibit both religious and ethnic/racial characteristics, such as Jews, Arab Muslims, and Sikhs. OCR determined that while individuals in such groups share a common religion, they also share a common ancestry and heritage that entitle them to the protections afforded under Title VI of the *Civil Rights Act*. At that time, OCR acknowledged that there are "students who may be targeted for harassment based on their membership in groups that exhibit both ethnic and religious characteristics. . . Groups that face discrimination on the basis of shared ethnic characteristics may not be denied the protection of our civil rights laws on the ground that they also share a common faith."

OCR has played a critical role in reducing intolerance, harassment and discrimination against students on college campuses across the country. However discrimination against Jewish students remains a

significant and disturbing problem on some campuses. According to Anti-Defamation League surveys, while anti-Semitic incidents are generally decreasing in the United States, anti-Semitic incidents on college campuses have been on the rise. It is also reasonable to assume that the number of incidents is actually higher than what these surveys reflect, since incidents of harassment, intimidation or discrimination may not be reported.

College campuses in the United States are meant to be positive, safe and open forums for intellectual expression, conducive to learning. We believe that enforcing Title VI to protect Jewish students who, in rare but highly significant situations, face harassment, intimidation or discrimination based on their ancestral or ethnic characteristics – including when it is manifested as anti-Israel or anti-Zionist sentiment that crosses the line into anti-Semitism – would help ensure that we're preserving the integrity of our higher education system by affording the same protection to all ethnic and racial groups on our college campuses.

We were pleased to learn that you are working with several community organizations that have also expressed their concern over this issue. We would appreciate your clarification of OCR's investigations and enforcement authority to remedy instances of harassment, discrimination, and intimidation against Jewish students. We thank you for your attention to this matter and we look forward to hearing from you before the start of the new school year on our request.

Sincerely,

Ron Klein

Member of Congress

Mike Pence

Member of Congress

Eliot Engel

Member of Congress

Chris Smith

Member of Congress

Carolyn Maloney

Member of Congress

Shelley Berkley

Member of Congress

Member of Congress

Delily Wasser Debbie Wasserman Schultz

Member of Congress

Member of Congress

Member of Congress

Jan Schakowsky Member of Congress

Alcee L. Hastings Member of Congress

Brad Sherman

Member of Congress

Kendrick Meek Member of Congress

Ileana Ros-Lehtinen

Member of Congress

Member of Congress

Member of Congress

John Adler

Member of Congress

Alan Grayson

Member of Congress

Shella lackson Lee

Sheila Jackson Lee Member of Congress

Jackie Speier Member of Congress

Steve Lagen MD

Member of Congress

Jerrold Nadler Member of Congress

Michele Bachmann Member of Congress Kathy Caster

Kathy Castor¹
Member of Congress

Rush Holt

Member of Congress

Steve Israel

Member of Congress

Doug Lamborn

Member of Congress

Jared Polis

Member of Congress

Anthony Weiner Member of Congress Sander Levin
Member of Congress

Steve Rothman Member of Congress

Buck McKeon

Member of Congress

John Yarmuth

Member of Congress

Adam Schiff

Member of Congress

Howard L. Berman

Member of Congress